

# NORTH DAKOTA OFFICE OF THE STATE AUDITOR

State Auditor Joshua C. Gallion

# City of Cando

# Cando, North Dakota

Audit Report for the Years Ended December 31, 2018 and 2017 *Client Code: PS48100* 





Office of the State Auditor

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#### CITY OFFICIALS

At December 31, 2018

Jeremy Olson

James Gibbens Chuck Wilson Gary Schock Vanessa Weber Duane Holien

Rollie Bjornstad Annette Johnson President

Vice President Councilor Councilor Councilor Councilor

Mayor City Auditor

At December 31, 2017

Gary Shock

Chad Staus Chuck Wilson Jeremy Olson Rollie Bjornstad Vanessa Weber

Mark Brehm Joni Morlock President

Vice President Councilor Councilor Councilor Councilor

Mayor City Auditor

#### AUDIT PERSONNEL

Heath Erickson, CPA Jonathan Worrall, CPA

Audit Manager Audit In-Charge **STATE AUDITOR** Joshua C. Gallion



STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR

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#### INDEPENDENT AUDITOR'S REPORT

Board of City Commissioners City of Cando Cando, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cando, North Dakota, as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the City of Cando's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1 to the financial statements; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cando, North Dakota, as of December 31, 2018 and 2017, and the respective changes in financial position for the years then ended in accordance with the modified cash basis of accounting described in Note 1 to the financial statements.

#### Emphasis of a Matter

As discussed in Note 2 to the financial statements, the 2016 financial statements have been restated to correct misstatements. Our opinion is not modified with respect to this matter.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The City of Cando prepares its financial statements on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Cando's basic financial statements. The *budgetary comparison schedule* is presented for purposes of additional analysis and are not a required part of the financial statements.

The *budgetary comparison schedule* is the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the *budgetary comparison schedule* is fairly stated, in all material respects, in relation to the basic financial statements as a whole on the modified cash basis of accounting described in Note 1 to the financial statements.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 25, 2020 on our consideration of the City of Cando's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Cando's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Cando's internal control over financial reporting and compliance.

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/S/
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Joshua C. Gallion State Auditor

Bismarck, North Dakota February 25, 2020

# Statement of Net Position – Modified Cash Basis

December 31, 2018

	Go	overnmental Activities		isiness-Type Activities		Total
ASSETS						
Cash	\$	1,111,399	\$	702,710	\$	1,814,109
Capital Assets						
Nondepreciable		19,500		-		19,500
Depreciable, Net		768,174		1,989,113		2,757,287
Total Assets	\$	1,899,073	\$	2,691,823	\$	4,590,896
LIABILITIES						
Long-Term Liabilities						
Due Within One Year						
Long-Term Debt	\$	-	\$	84,000	\$	84,000
Due After One Year				4 000 000		4 000 000
Long-Term Debt		-		1,960,000		1,960,000
Total Liabilities	\$	-	\$	2,044,000	\$	2,044,000
NET POSITION						
Net Investment in Capital Assets Restricted	\$	787,674	\$	424,113	\$	1,211,787
General Government		535,580		-		535,580
Public Safety		10,176		-		10,176
Public Works		191,967		-		191,967
Unrestricted		373,676		223,710		597,386
	<b>^</b>	4 000 070	•	047.000	<b></b>	0 540 000
Total Net Position	\$	1,899,073	\$	647,823	\$	2,546,896

#### **CITY OF CANDO** Statement of Activities – Modified Cash Basis

For the Year Ended December 31, 2018

		Program Revenues							-	nse) Rever s in Net Po		
		Fees, Fines,		perating	Capit	al		Onan	-	usiness-	onne	
		and Charges		ants and	Grants		Go	vernmental	_	Туре		
Functions/Programs	Expenses	for Services						Activities	A	Activities		Total
Governmental Activities												
General Government	\$ 359,092	\$ 14,090	\$	21,528	\$	-	\$	(323,474)			\$	(323,474)
Public Safety	205,698	1,500		-		-		(204,198)				(204,198)
Public Works	134,890	-		97,192	1	,635		(36,063)				(36,063)
Total Governmental Activities	\$ 699,680	\$ 15,590	\$	118,720	\$ 1	,635	\$	(563,735)			\$	(563,735)
Business-Type Activities												
Water	\$ 492,632	\$ 392,879	\$	-	\$	-	\$	-	\$	(99,753)	\$	(99,753)
Sewer	48,262	75,895		-		-		-		27,633		27,633
Garbage	209,169	217,261		-		-		-		8,092	\$	8,092
-												
Total Business-Type Activities	\$ 750,063	\$ 686,035	\$	-	\$	-	\$	-	\$	(64,028)	\$	(64,028)
Total Primary Government	\$ 1,449,743	\$ 701,625	\$	118,720	\$ 1	,635	\$	(563,735)	\$	(64,028)	\$	(627,763)
	General Rev	venues and T	rans	fers								
	Property Taxe	es					\$	209,751	\$	-	\$	209,751
	Sales Taxes							192,321		-		192,321
	Non-Restricte	ed Grants and	Cont	ributions				88,315		-		88,315
	Unrestricted I	nvestment Ea	rning	S				2,304		1,436		3,740
	Gain on Sale							9,160		-		9,160
	Miscellaneous	-						21,753		-		21,753
	Net Cash Tra	nsfers						(175,400)		175,400		-
	Total General	Revenues and	d Trai	nsfers			\$	348,204	\$	176,836	\$	525,040
	0											
	Special Item		ogion	al Watar (	Diatriat		¢		¢	(470,000)		(470,000)
	Contribution t	o Northeast R	egior	iai water i	JISTIICT		\$	-	φ	(479,000)		(479,000)
	Changes in N	let Position					\$	(215,531)	\$	(366, 192)	\$	(581,723)
	Net Position -	- January 1					\$	2,114,604	\$	1,014,015	\$	3,128,619
	Net Position -	- December 3 <sup>-</sup>	1				\$	1,899,073	\$	647,823	\$	2,546,896

	General Fund	Special Revenue Fund	Go	Total overnmental Funds
ASSETS				
Cash	\$ 373,777	\$ 737,622	\$	1,111,399
FUND BALANCES Restricted				
General Government	\$ -	\$ 535,580	\$	535,580
Public Safety	-	10,176		10,176
Public Works/Streets	-	191,967		191,967
Unassigned				
General Fund	373,777	-		373,777
Negative Fund Balances	 -	(101)		(101)
Total Fund Balances	\$ 373,777	\$ 737,622	\$	1,111,399

Total Fund Balances of Governmental Funds	\$ 1,111,399
Total Net Position reported for governmental activities in the statement of Net Position is different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	 787,674
Total Net Position of Governmental Activities	\$ 1,899,073

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – Modified Cash Basis For the Year Ended December 31, 2018

	Special General Revenue Fund Fund				Total Governmental Funds				
<b>REVENUES</b> Property Taxes	\$	175,436	\$	34,315	\$ 209,751				
Special Assessment Taxes Sales Taxes		-		1,635 192,321		1,635 192,321			
Licenses, Permits and Fees		- 14,540		- 192,321		14,540			
Charges for Services		-		15,590		15,590			
Intergovernmental		94,039		98,457		192,496			
Interest		2,304		-		2,304			
Miscellaneous		15,583		6,168		21,751			
Total Revenues	\$	301,902	\$	348,486	\$	650,388			
EXPENDITURES									
General Government	\$	148,074	\$	177,938	\$	326,012			
Public Safety		143,265		11,614		154,879			
Public Works		6,643		125,269		131,912			
Total Expenditures	\$	297,982	\$	314,821	\$	612,803			
Excess (Deficiency) of Revenues Over Expenditures	\$	3,920	\$	33,665	\$	37,585			
OTHER FINANCING SOURCES (USES) Transfers In	¢		¢	2 000	۴	2 000			
Transfers Out	\$	(3,000)	\$	3,000 (175,400)	\$	3,000 (178,400)			
		(0,000)		(170,400)		(170,400)			
Total Other Financing Sources and Uses	\$	(3,000)	\$	(172,400)	\$	(175,400)			
Net Change in Fund Balances	\$	920	\$	(138,735)	\$	(137,815)			
Fund Balance - January 1	\$	372,857	\$	876,357	\$	1,249,214			
Fund Balance - December 31	\$	373,777	\$	737,622	\$	1,111,399			

Net Change in Fund Balances - Total Governmental Funds		\$ (137,815)
The change in Net Position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital Asset Outlay Current Year Depreciation Expense	\$ 57,085 (90,876)	(33,791)
In the statement of activities only the gain on sale of assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources Gain on Sale of Capital Assets Sale of Capital Assets	\$ 9,160 (53,085)	 (43,925)
Change in Net Position of Governmental Activities		\$ (215,531)

Statement of Net Position – Proprietary Funds – Modified Cash Basis December 31, 2018

		Water		Sewer	0	Garbage		
		Fund		Fund		Fund		Total
ASSETS								
Current Assets								
Cash	•		•		•		•	
Unrestricted	\$	202,394	\$	172,000	\$	202,916	\$	577,310
Restricted		125,400		-		-		125,400
Total Cash	\$	327,794	\$	172,000	\$	202,916	\$	702,710
Total Current Assets	\$	327,794	\$	172,000	\$	202,916	\$	702,710
Noncurrent Assets								
Capital Assets								
Depreciable, Net	\$	1,818,693	\$	144,649	\$	25,771	\$	1,989,113
Total Assets	\$	2,146,487	\$	316,649	\$	228,687	\$	2,691,823
LIABILITIES								
Current Liabilities								
Long-Term Debt	\$	84,000	\$	-	\$	-	\$	84,000
Noncurrent Liabilities								
Long-Term Debt	\$	1,960,000	\$	-	\$	-	\$	1,960,000
Total Liabilities	\$	2,044,000	\$	-	\$	-	\$	2,044,000
NET POSITION								
Net Investment in Capital Assets	\$	253,693	\$	144,649	\$	25,771	\$	424,113
Unrestricted	÷	(151,206)	•	172,000	Ŧ	202,916	Ŧ	223,710
Total Net Position	\$	102,487	\$	316,649	\$	228,687	\$	647,823

Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds – Modified Cash Basis For the Year Ended December 31, 2018

		Water	Sewer	(	Garbage		
		Fund	Fund		Fund		Total
OPERATING REVENUES							
Charges for Services	\$	392,879	\$ 75,895	\$	217,261	\$	686,035
OPERATING EXPENSES							
Water Operation	\$	110,133	\$ -	\$	-	\$	110,133
Sewer Operation		-	19,459		-		19,459
Garbage Operation		-	-		202,121		202,121
Office Expense		13,472	-		39		13,511
Insurance Expense		2,458	296		-		2,754
Payroll Expense		133,002	-		11		133,013
Utilities		23,248	5,545		-		28,793
Miscellaneous		1,060	-		-		1,060
Depreciation		53,329	22,962		6,998		83,289
Total Operating Expenses	\$	336,702	\$ 48,262	\$	209,169	\$	594,133
Operating Income	\$	56,177	\$ 27,633	\$	8,092	\$	91,902
NONOPERATING REVENUES (EXPENSES)							
Investment Earnings	\$	1,436	\$ -	\$	-	\$	1,436
Interest on Long-Term Debt		(155,930)	-		-		(155,930)
Total Nonoperating Revenues (Expenses)	\$	(154,494)	\$ -	\$	-	\$	(154,494)
Income (Loss) Before Transfers	\$	(98,317)	\$ 27,633	\$	8,092	\$	(62,592)
TRANFERS AND SPECIAL ITEMS							
Transfers In	\$	205,400	\$ -	\$	-	\$	205,400
Transfers Out		(10,000)	(20,000)		-		(30,000)
Contribution to Northeast Regional Water District		(479,000)	-		-		(479,000)
Total Transfers and Special Items	\$	(283,600)	\$ (20,000)	\$	-	\$	(303,600)
Change in Net Position	\$	(381,917)	\$ 7,633	\$	8,092	\$	(366, 192)
Net Position - January 1	\$	484,404	\$ 309,016	\$	220,595	\$	1,014,015
Net Position - December 31	\$	102,487	\$ 316,649	\$	228,687	\$	647,823

#### **CITY OF CANDO** Statement of Cash Flows – Proprietary Funds – Modified Cash Basis For the Year Ended December 31, 2018

		Water Fund	Sewer Fund	Garbage Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers Payments to Suppliers Payments to Employees	\$	392,879 (150,371) (133,002)	\$ 75,895 (25,300) -	\$ 217,261 (202,160) (11)	\$	686,035 (377,831) (133,013)
Net Cash Provided by Operating Activities	\$	109,506	\$ 50,595	\$ 15,090	\$	175,191
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers In Transfers Out	\$	205,400 (10,000)	\$ - (20,000)	\$ -	\$	205,400 (30,000)
Net Cash Provided (Used) by Noncapital Financing Activities	\$	195,400	\$ (20,000)	\$ -	\$	175,400
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Principal Paid on Capital Debt Interest and Fees Paid on Capital Debt	\$	(100,000) (131,898)	\$ -	\$ -	\$	(100,000) (131,898)
Net Cash Used by Capital and Related Financing Activities	\$	(231,898)	\$ -	\$ -	\$	(231,898)
CASH FLOWS FROM INVESTING ACTIVITIES	\$	1,436	\$ _	\$ 	\$	1,436
Net Increase in Cash	\$	74,444	\$ 30,595	\$ 15,090	\$	120,129
Cash - January 1	\$	253,350	\$ 141,405	\$ 187,826	\$	582,581
Cash - December 31	\$	327,794	\$ 172,000	\$ 202,916	\$	702,710
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating Income Adjustments to Reconcile Operating Income to Net Cash	\$	56,177	\$ 27,633	\$ 8,092	\$	91,902
Provided by Operating Activities Depreciation Expense		53,329	22,962	6,998		83,289
Net Cash Provided by Operating Activities	\$	109,506	\$ 50,595	\$ 15,090	\$	175,191

# Statement of Net Position – Modified Cash Basis

December 31, 2017

	Governmental Business-Ty Activities Activities				Total
ASSETS					
Cash	\$	1,249,214	\$	582,581	\$ 1,831,795
Capital Assets		40 500			10 500
Nondepreciable		19,500		-	19,500
Depreciable, Net		845,890		2,072,402	2,918,292
Total Assets	\$	2,114,604	\$	2,654,983	\$ 4,769,587
LIABILITIES					
Long-Term Liabilities					
Due Within One Year					
Long-Term Debt	\$	-	\$	98,283	\$ 98,283
Due After One Year					
Long-Term Debt		-		1,542,685	1,542,685
Total Liabilities	\$	-	\$	1,640,968	\$ 1,640,968
NET POSITION					
Net Investment in Capital Assets	\$	865,390	\$	431,434	\$ 1,296,824
Restricted					
General Government		661,374		-	661,374
Public Safety		6,760		-	6,760
Public Works		208,223		-	208,223
Unrestricted		372,857		582,581	955,438
Total Net Position	\$	2,114,604	\$	1,014,015	\$ 3,128,619

### **CITY OF CANDO** Statement of Activities – Modified Cash Basis

For the Year Ended December 31, 2017

		Р	rogram Reven	les		Expense) Reven anges in Net Pos		
		Fees, Fines,	Operating	Capital				·
		and Charges		Grants and	Governmental	Business-Type		
Functions/Programs	Expenses	for Services	Contributions	Contributions	Activities	Activities		Total
Governmental Activities								
General Government	\$ 299,133	\$ 4,330	\$ 25,669	\$-	\$ (269,134		\$	(269,134)
Public Safety	206,692	1,500	-	-	(205,192	)		(205,192)
Public Works	91,650	-	94,991	2,223	5,564	_		5,564
Total Governmental Activities	\$ 597,475	\$ 5,830	\$ 120,660	\$ 2,223	\$ (468,762	)	\$	(468,762)
Business-Type Activities								
Water	\$ 477,036	\$ 518,490	\$-	\$-	\$-	\$ 41,454	\$	41,454
Sewer	70,529	76,673	-	-	· -	6,144		6,144
Garbage	207,266	230,198	-	-	-	22,932		22,932
-								
Total Business-Type Activities	\$ 754,831	\$ 825,361	\$-	\$-	\$ -	\$ 70,530	\$	70,530
Total Primary Government	\$ 1,352,306	\$ 831,191	\$ 120,660	\$ 2,223	\$ (468,762	) \$ 70,530	\$	(398,232)
	General Rev	enues						
	Property Taxe				\$ 209,474	\$ -	\$	209,474
	Sales Taxes				182,264		Ŧ	182,264
		ed Grants and	Contributions		81,395			81,395
	Unrestricted I	nvestment Ea	nings		1,810			2,697
	Miscellaneou		0		44,405			44,405
	Transfers of C	Capital Assets			35,060	(35,060)	)	-
	Total General	Revenues			\$ 554,408	\$ (34,173)	)\$	520,235
	Changes in N	let Position			\$ 85,646	\$ 36,357	\$	122,003
	enengee mit					+ 00,001	Ŧ	,000
	Net Position ·	- January 1			\$ 2,009,936	\$ 977,658	\$	2,987,594
	Prior Period A	Adjustments			\$ 19,022	\$-	\$	19,022
	Net Position -	- January 1, as	Restated		\$ 2,028,958	\$ 977,658	\$	3,006,616
	Net Position -	- December 31			\$ 2,114,604	\$ 1,014,015	\$	3,128,619

	General Fund	Special Revenue Fund	Go	Total overnmental Funds
ASSETS				
Cash	\$ 372,857	\$ 876,357	\$	1,249,214
FUND BALANCES Restricted General Government Public Safety	\$ -	\$ 661,374 6,760	\$	661,374 6,760
Public Works Unassigned General Fund	- 372,857	208,223		208,223 372,857
Total Fund Balances	\$ 372,857	\$ 876,357	\$	1,249,214

Total Fund Balances of Governmental Funds	\$ 1,249,214
Total Net Position reported for governmental activities in the statement of Net Position is different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	 865,390
Total Net Position of Governmental Activities	\$ 2,114,604

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – Modified Cash Basis For the Year Ended December 31, 2017

	General Fund	Special Revenue Fund	Go	Total overnmental Funds
<b>REVENUES</b> Property Taxes Special Assessment Taxes Sales Taxes	\$ 179,019 - -	\$ 30,455 2,223 182,264	\$	209,474 2,223 182,264
Licenses, Permits and Fees Charges for Services Intergovernmental Interest Miscellaneous	11,232 - 94,439 1,810 32,907	- 5,830 96,384 - 11,498		11,232 5,830 190,823 1,810 44,405
Total Revenues	\$ 319,407	\$ 328,654	\$	648,061
<b>EXPENDITURES</b> General Government Public Safety Public Works	\$ 147,362 140,591 6,962	\$ 118,691 17,900 76,720	\$	266,053 158,491 83,682
Total Expenditures	\$ 294,915	\$ 213,311	\$	508,226
Excess (Deficiency) of Revenues Over Expenditures	\$ 24,492	\$ 115,343	\$	139,835
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	\$ - (5,900)	\$ 5,900 -	\$	5,900 (5,900)
Total Other Financing Sources and Uses	\$ (5,900)	\$ 5,900	\$	<u> </u>
Net Change in Fund Balances	\$ 18,592	\$ 121,243	\$	139,835
Fund Balance - January 1	\$ 354,265	\$ 785,209	\$	1,139,474
Prior Period Adjustment	\$ -	\$ (30,095)	\$	(30,095)
Fund Balance - January 1, as Restated	\$ 354,265	\$ 755,114	\$	1,109,379
Fund Balance - December 31	\$ 372,857	\$ 876,357	\$	1,249,214

Net Change in Fund Balances - Total Governmental Funds		\$ 139,835
The change in Net Position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Asset Outlay	\$ 6,400	
Capital Asset Transfer from Enterprise Fund	35,060	
Current Year Depreciation Expense	 (95,649)	 (54,189)
Change in Net Position of Governmental Activities		\$ 85,646

**CITY OF CANDO** Statement of Net Position – Proprietary Funds – Modified Cash Basis December 31, 2017

			Busi	ness	s-Type Acti	vitie	es		
	 Water Fund		Sewer Fund	Garbage Fund			Audi Muni Theater	Total	
ASSETS	 Funu		Fullu		Fund		mealer	TULAI	
Current Assets									
Cash	\$ 253,350	\$	141,405	\$	187,826	\$	- \$	582,581	
Noncurrent Assets Capital Assets									
Depreciable, Net	\$ 1,872,022	\$	167,611	\$	32,769	\$	- \$	2,072,402	
Total Assets	\$ 2,125,372	\$	309,016	\$	220,595	\$	- \$	2,654,983	
LIABILITIES									
Current Liabilities									
Long-Term Debt	\$ 98,283	\$	-	\$	-	\$	- \$	98,283	
Noncurrent Liabilities									
Long-Term Debt	\$ 1,542,685	\$	-	\$	-	\$	- \$	1,542,685	
Total Liabilities	\$ 1,640,968	\$	-	\$	-	\$	- \$	1,640,968	
NET POSITION									
Net Investment in Capital Assets	\$ 231,054	\$	167,611	\$	32,769	\$	- \$	431,434	
Unrestricted	 253,350	т	141,405	т	187,826	т	-	582,581	
Total Net Position	\$ 484,404	\$	309,016	\$	220,595	\$	- \$	1,014,015	

Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds – Modified Cash Basis For the Year Ended December 31, 2017

				Busir	ness	s-Type Activ	vities	6	
		Water		Sewer	(	Garbage	Α	udi Muni	
		Fund		Fund		Fund		Theater	Total
OPERATING REVENUES									
Charges for Services	\$	518,490	\$	76,673	\$	230,198	\$	- \$	825,361
OPERATING EXPENSES									
Water Operation	\$	154,654	\$	-	\$	-	\$	- \$	154,654
Sewer Operation		-		39,897		-		-	39,897
Garbage Operation		-		-		197,767		-	197,767
Office Expense		14,050		144		-		-	14,194
Insurance Expense		3,167		126		-		-	3,293
Payroll Expense		153,784		-		-		-	153,784
Utilities		35,172		4,899		-		-	40,071
Professional Fees		3,000		2,500		2,500		-	8,000
Miscellaneous		1,455		-		-		-	1,455
Depreciation		53,329		22,963		6,999		-	83,291
Total Operating Expenses	\$	418,611	\$	70,529	\$	207,266	\$	- \$	696,406
Operating Income	\$	99,879	\$	6,144	\$	22,932	\$	- \$	128,955
NONOPERATING REVENUES (EXPENSES)									
Investment Earnings	\$	887	\$	-	\$	-	\$	- \$	887
Interest on Long-Term Debt		(58,425)	-	-		-	-	-	(58,425)
Total Nonoperating Revenues (Expenses)	\$	(57,538)	\$	-	\$	-	\$	- \$	(57,538)
Income Before Transfers	\$	42,341	\$	6,144	\$	22,932	\$	- \$	71,417
TRANSFERS									
Transfers In	\$	44,000	\$	_	\$	-	\$	- \$	44,000
Transfers Out	Ψ	(17,000)	Ψ	(10,000)		(17,000)	Ψ	- \$	(44,000)
Transfers of Capital Assets		(17,000)		(10,000)		(17,000)		(35,060) \$	(35,060)
								(00,000) \$	(00,000)
Total Transfers	\$	27,000	\$	(10,000)	\$	(17,000)	\$	(35,060) \$	(35,060)
Change in Net Position	\$	69,341	\$	(3,856)	\$	5,932	\$	(35,060) \$	36,357
Net Position - January 1	\$	415,063	\$	312,872	\$	214,663	\$	35,060 \$	977,658
Net Position - December 31	\$	484,404	\$	309,016	\$	220,595	\$	- \$	1,014,015

# **CITY OF CANDO** Statement of Cash Flows – Proprietary Funds – Modified Cash Basis For the Year Ended December 31, 2017

	Business-Type Activities									
		Water Fund		Sewer Fund		Garbage Fund	,	Audi Muni Theater		Total
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers Payments to Suppliers Payments to Employees	\$	518,490 (211,498) (153,784)	\$	76,673 (47,567) -	\$	230,198 (200,268) -	\$	-	\$	825,361 (459,333) (153,784)
Net Cash Provided by Operating Activities	\$	153,208	\$	29,106	\$	29,930	\$	-	\$	212,244
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers In Transfers Out	\$	44,000 (17,000)	\$	- (10,000)	\$	- (17,000)	\$	-	\$	44,000 (44,000)
Net Cash Provided (Used) by Noncapital Financing Activities	\$	27,000	\$	(10,000)	\$	(17,000)	\$	-	\$	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Principal Paid on Capital Debt Interest and Fees Paid on Capital Debt	\$	(100,000) (56,708)	\$	-	\$	-	\$	-	\$	(100,000) (56,708)
Net Cash Used by Capital and Related Financing Activities	\$	(156,708)	\$	-	\$	-	\$	-	\$	(156,708)
CASH FLOWS FROM INVESTING ACTIVITIES Interest Income	\$	887	\$	_	\$	-	\$	_	\$	887
Net Increase in Cash	\$	24,387	\$	19,106	\$	12,930	\$	-	\$	56,423
Cash - January 1	\$	228,963	\$	122,299	\$	174,896	\$	-	\$	526,158
Cash - December 31	\$	253,350	\$	141,405	\$	187,826	\$	-	\$	582,581
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating Income Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities	\$	99,879	\$	6,144	\$	22,932	\$	-	\$	128,955
Depreciation Expense		53,329		22,962		6,998		-		83,289
Net Cash Provided by Operating Activities	\$	153,208	\$	29,106	\$	29,930	\$	-	\$	212,244

Statement of Fiduciary Assets and Liabilities – Agency Funds – Modified Cash Basis December 31, 2018 and 2017

ACCETC	2018	. <u> </u>	2017
ASSETS Cash	\$ 16,727	\$	15,265
LIABILITIES Due to Other Entities	\$ 16,727	\$	15,265

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Cando ("City") have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### **Reporting Entity**

The accompanying financial statements present the activities of the City. The City has considered all potential component units for which the City is financially accountable and other organizations for which the nature and significance of their relationships with the City such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. This criteria includes appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City.

Based on these criteria, there are no component units to be included within the City as a reporting entity.

#### **Basis of Presentation**

*Government-wide statements.* The statement of net position and the statement of activities display information about the City. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, interest, and non-restricted grants and contributions, are presented as general revenues.

*Fund Financial Statements.* The fund financial statements provide information about the City's funds including its fiduciary funds. Separate statements for each fund category-*governmental, proprietary and fiduciary*-are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The City reports the following major governmental funds:

General Fund - This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue Fund - This fund accounts for financial resources that exist for special purposes. The major sources of revenues are a restricted tax levy and state/federal grants/reimbursements.

The City reports the following major enterprise funds:

Water Fund - This fund accounts for the activity of the Water Department. The department operates the water distribution system in the City of Cando.

Sewer Fund - This fund accounts for the activities of the City's sewer collection system.

Garbage Fund - This fund accounts for the activities of the City's garbage collection system.

Audi Muni Theater - This fund accounts for the activities of the Audi Municipal Theater

Additionally, the City reports the following fund type:

*Agency Funds*. These funds account for assets by the City in a custodial capacity as an agent on behalf of others. The City's agency funds are used to account for property taxes collected on behalf of other governments.

#### Measurement Focus

*Government-wide Financial Statements*. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus, within the limitations of the modified cash basis of accounting.

*Governmental Fund Financial Statements*. Governmental funds are reported using the current financial resources measurement focus and the modified cash basis of accounting. Only current financial assets are generally included on their balance sheet. The Statements of Revenues, Expenditures, and Changes in Fund Balance reports on the sources and uses of current financial resources.

*Fiduciary Funds Financial Statement*. The fiduciary fund financial statement is reported using the economic resources measurement focus, as applied to the modified cash basis of accounting.

#### Basis of Accounting

Government-wide financial statements are prepared on the modified cash basis of accounting. This basis recognizes assets, liabilities, net position, revenues, and expenses when they result from cash transactions with a provision for depreciation. The modified cash basis of accounting is modified for recording investments at current fair value, rather than cost. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The City's governmental funds use the current financial resources measurement focus and the modified cash basis of accounting. Revenues are recognized when received in cash and expenditures are recorded at the time of disbursement.

If the City utilized the basis of accounting recognized as generally accepted, the government-wide statements would be prepared on the accrual basis of accounting and the governmental fund financial statements would be prepared on the modified accrual basis of accounting.

#### Cash

Cash includes amounts in demand deposits and money market accounts.

#### **Capital Assets**

Capital assets, which include property, plant, and equipment, are reported in the governmental activities and the business-type activities columns in the government-wide financial statements, and are reported in the water fund, sewer fund, and garbage fund in the enterprise fund statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives (amounts in years):

Buildings	15 - 50
Equipment	10
Vehicles	10
Improvements	25

#### Long-Term Liabilities

In the government-wide financial statements, long-term debt and other long-term liabilities are reported as liabilities in the statement of net position.

When applicable, in the fund financial statements, the face amount of the debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, and discounts received on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

#### Fund Balance

*Fund Balance Spending Policy.* It is the policy of the City to spend restricted resources first, followed by unrestricted resources. It is also the policy of the City to spend unrestricted resources of funds in the following order: committed, assigned and then unassigned.

*Restricted Fund Balances.* Restricted fund balances are shown by primary function on the balance sheet. Restricted fund balances are restricted by tax levies (enabling legislation) and by outside 3<sup>rd</sup> parties (state and federal governments for various grants & reimbursements).

*Unassigned Fund Balances.* Unassigned fund balances are reported in the general fund and for negative fund balances at year-end.

#### Net Position

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Net investment in capital assets is reported for capital assets less accumulated depreciation, as well as net of any related debt to purchase or finance capital assets. These assets are not available for future spending.

Restrictions of net position in the statement of net position are due to restricted tax levies and restricted Federal & State grants/reimbursements.

Unrestricted net position is primarily unrestricted amounts related to the general fund.

#### Interfund Transactions

In the governmental fund statements, transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All other interfund transactions, except reimbursements, are reported as transfers.

In the government-wide financial statements, interfund transactions have been eliminated.

#### NOTE 2 PRIOR PERIOD ADJUSTMENTS

#### **Governmental Activities**

Net position as of January 1, 2017 has been restated for a change in fund classification, as well as various capital asset adjustments as shown below.

Beginning Net Position, as Previously Reported	\$ 2,009,936
Prior Period Adjustments	
Change in Fund Classification	(30,095)
Capital Asset Net Error	49,117
Net Position January 1, as Restated	\$ 2,028,958

Additionally, an adjustment to the Special Revenue Fund governmental fund balance was necessary for a change in fund classification.

Beginning Fund Balance, as Previously Reported	\$ 785,209
Prior Period Adjustments	
Change in Fund Classification	(30,095)
Fund Balance January 1, as Restated	\$ 755,114

#### NOTE 3 DEPOSITS

#### Custodial Credit Risk

Custodial credit risk is the risk associated with the failure of a depository institution, such that in the event of a depository financial institution's failure, the City would not be able to recover the deposits or collateralized securities that in the possession of the outside parties. The City does not have a formal policy regarding deposits that limits the amount they may invest in any one issuer.

In accordance with North Dakota Statutes, deposits must either be deposited with the Bank of North Dakota or in other financial institution situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or bonded. In lieu of a bond, a financial institution may provide a pledge of securities equal to 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking board.

At year ended December 31, 2018, the City's carrying amount of deposits totaled \$1,830,836, and the bank balances totaled \$1,890,669. Of the bank balances, \$684,427 was covered by Federal Depository Insurance. The remaining bank balances were collateralized with securities held by the pledging financial institution's agent in the government's name.

At year ended December 31, 2017, the City's carrying amount of deposits totaled \$1,847,059, and the bank balances totaled \$1,877,319. Of the bank balances, \$664,991 was covered by Federal Depository Insurance. The remaining bank balances were collateralized with securities held by the pledging financial institution's agent in the government's name.

#### NOTE 4 PROPERTY TAXES

Property taxes are levied as of January 1. The property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A 5% discount is allowed if all taxes and special assessments are paid by February 15. After the due dates, the bill becomes delinquent and penalties are assessed.

#### NOTE 5 CAPITAL ASSETS

#### **Governmental Activities**

The following is a summary of changes in capital assets for the years ended 2018 and 2017:

	Balance							Balance
Governmental Activities - 2018	Jan 1	In	creases	Decreases		Transfers		Dec 31
Capital Assets Not Being Depreciated								
Land	\$ 19,500	\$	-	\$	-	\$	-	\$ 19,500
Capital Assets Being Depreciated								
Building	\$ 1,512,123	\$	-	\$	-	\$	-	\$ 1,512,123
Equipment	425,380		57,085		54,906		-	427,559
Improvements	1,237,452		-		-		-	1,237,452
Vehicles	316,940		-		-		-	316,940
Total Capital Assets Being Depreciated	\$ 3,491,895	\$	57,085	\$	54,906	\$	-	\$ 3,494,074
Less Accumulated Depreciation								
Building	\$ 1,315,083	\$	21,551	\$	-	\$	-	\$ 1,336,634
Equipment	346,656		13,288		10,981		-	348,963
Improvements	708,445		49,498		-		-	757,943
Vehicles	275,821		6,539		-		-	282,360
Total Accumulated Depreciation	\$ 2,646,005	\$	90,876	\$	10,981	\$	-	\$ 2,725,900
Total Capital Assets Being Depreciated, Net	\$ 845,890	\$	(33,791)	\$	43,925	\$	-	\$ 768,174
Governmental Activities Capital Assets, Net	\$ 865,390	\$	(33,791)	\$	43,925	\$	-	\$ 787,674

	Restated							
	Balance							Balance
Governmental Activities - 2017	Jan 1	Increases		Decreases		Transfers		Dec 31
Capital Assets Not Being Depreciated								
Land	\$ 19,500	\$	-	\$	-	\$	-	\$ 19,500
Capital Assets Being Depreciated								
Building	\$ 1,512,123	\$	-	\$	-	\$	-	\$ 1,512,123
Equipment	361,633		-		-		63,747	425,380
Improvements	1,237,452		-		-		-	1,237,452
Vehicles	310,540		6,400		-		-	316,940
Total Capital Assets Being Depreciated	\$ 3,421,748	\$	6,400	\$	-	\$	63,747	\$ 3,491,895
Less Accumulated Depreciation								
Building	\$ 1,288,541	\$	26,542	\$	-	\$	-	\$ 1,315,083
Equipment	304,901		13,070		-		28,685	346,656
Improvements	658,947		49,498		-		-	708,445
Vehicles	269,282		6,539		-		-	275,821
Total Accumulated Depreciation	\$ 2,521,671	\$	95,649	\$	-	\$	28,685	\$ 2,646,005
Total Capital Assets Being Depreciated, Net	\$ 900,077	\$	(89,249)	\$	-	\$	35,062	\$ 845,890
Governmental Activities Capital Assets, Net	\$ 919,577	\$	(89,249)	\$	-	\$	35,062	\$ 865,390

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities	2018	2017
General Government	\$ 33,080	\$ 33,080
Public Works	54,819	54,601
Public Safety	2,977	7,968
Total Depreciation Expense	\$ 90,876	\$ 95,649

#### **Business-Type Activities**

The following is a summary of changes in capital assets for the years ended 2018 and 2017:

	Balance								Balance
Business-Type Activities - 2018	Jan 1		Increases		Decreases		Transfers		Dec 31
Capital Assets Being Depreciated									
Equipment	\$ 65,290	\$	-	\$	-	\$	-	\$	65,290
Improvements	768,573		-		-		-		768,573
Infrastructure	2,798,800		-		-		-	\$	2,798,800
Total Capital Assets, Being Depreciated	\$ 3,632,663	\$	-	\$	-	\$	-	\$	3,632,663
Less Accumulated Depreciation									
Equipment	\$ 64,122	\$	584	\$	-	\$	-	\$	64,706
Improvements	528,227		32,229		-		-		560,456
Infrastructure	967,912		50,476		-		-	\$	1,018,388
Total Accumulated Depreciation	\$ 1,560,261	\$	83,289	\$	-	\$	-	\$	1,643,550
Toal Capital Assets, Net	\$ 2,072,402	\$	(83,289)	\$	-	\$	-	\$	1,989,113

	Balance							Balance
Business-Type Activities - 2017	Jan 1		creases	Decreases		Transfers		Dec 31
Capital Assets Being Depreciated								
Equipment	\$ 129,037	\$	-	\$-	\$	(63,747)	\$	65,290
Improvements	768,573		-	-		-		768,573
Infrastructure	2,798,800		-	-		-		2,798,800
Total Capital Assets, Being Depreciated	\$ 3,696,410	\$	-	\$-	\$	(63,747)	\$	3,632,663
Less Accumulated Depreciation								
Equipment	\$ 92,223	\$	584	\$-	\$	(28,685)	\$	64,122
Improvements	495,997		32,230	-		-		528,227
Infrastructure	917,436		50,476	-		-		967,912
Total Accumulated Depreciation	\$ 1,505,656	\$	83,290	\$-	\$	(28,685)	\$	1,560,261
Toal Capital Assets, Net	\$ 2,190,754	\$	(83,290)	\$-	\$	(35,062)	\$	2,072,402

Depreciation expense was charged to the following business-type functions:

Business-Type Activities	2018	2017
Water	\$ 53,329	\$ 53,329
Sewer	22,962	22,962
Garbage	6,998	6,999
Total Depreciation Expense	\$ 83,289	\$ 83,290

#### NOTE 6 LONG-TERM LIABILITIES

#### Business-Type Activities

The following changes occurred in long-term liabilities for the years ended 2018 and 2017:

	Balance			Balance	Due Within
Water Fund - 2018	Jan 1	Increases	Decreases	Dec 31	One Year
Bonds Payable	\$ 1,665,000	\$ 2,044,000	\$ 1,665,000	\$ 2,044,000	\$ 84,000
Bond Discount	(24,032)	-	(24,032)	-	-
Total Long-Term Liabilities	\$ 1,640,968	\$ 2,044,000	\$ 1,640,968	\$ 2,044,000	\$ 84,000

	E	Balance					Balance	Du	e Within
Water Fund - 2017		Jan 1	In	creases	D	ecreases	Dec 31	0	ne Year
Bonds Payable	\$	1,765,000	\$	-	\$	100,000	\$ 1,665,000	\$	100,000
Bond Discount		(25,749)		-		(1,717)	(24,032)		(1,717)
Total Long-Term Liabilities	\$	1,739,251	\$	-	\$	98,283	\$ 1,640,968	\$	98,283

The annual requirements to amortize the outstanding long-term debt at December 31, 2018 is as follows:

V	Nat	er Fund					
Year Ending		Bonds F	Pay	able			
December 31		Principal		Interest			
2019	\$	84,000	84,000 \$ 22				
2020		85,000		29,400			
2021		85,000		28,125			
2022		90,000		26,850			
2023		90,000		25,500			
2024 - 2028		485,000		106,425			
2029 - 2033		535,000		68,550			
2034 - 2038		590,000		26,775			
Totals	\$	2,044,000	\$	333,854			

#### NOTE 7 PENSION PLAN

The City's employees are provided retirement benefits under a defined contribution simplified employee pension plan with American Funds Company. The City is only responsible for current contributions. All full-time employees of the City are provided similar benefits. The employer contributes 6.12% of eligible compensation. The employer's portion was \$9,125, \$10,168, and \$13,715 for the years ending December 31, 2018, 2017, and 2016 respectively.

#### NOTE 8 TRANSFERS

Transfers are used to move unrestricted general revenue to finance programs that the City accounts for in other funds in accordance with budget authority and to subsidize other programs.

#### NOTE 9 RISK MANAGEMENT

The City is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986, state agencies and political subdivisions of the state of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and over 2,000 political subdivisions. The City pays an annual premium to NDIRF for its general liability, automobile, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of \$2,000,000 per occurrence for general liability and for automobile, and \$520,391 for public assets (mobile equipment and portable property).

The City also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The City pays an annual premium to the Fire and Tornado Fund to cover property damage to buildings and personal property. Replacement cost coverage is provided by estimating replacement cost in consultation with the Fire and Tornado Fund. The Fire and Tornado Fund is reinsured by a third-party insurance carrier for losses in excess of \$1,000,000 per occurrence during a 12-month period. The State Bonding Fund currently provides the City with blanket fidelity bond coverage in the amount of \$798,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The City has worker's compensation with the North Dakota Workforce Safety and Insurance.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

#### NOTE 10 CONDUIT DEBT

Conduit debt obligations are defined as certain limited-obligation revenue bonds, certifications of participation, or similar debt instruments issued by a state or local governmental entity for the express purpose of providing capital financing for a specific third part that is not part of the issuer's financial reporting entity. Neither the City, the state, nor any political subdivision thereof is obligated in any manner for repayment of the loans. Accordingly, the loans are not reported as liabilities in the accompanying financial statements.

At December 31, 2018, the City is involved in conduit debt obligations as follows.

#### Industrial Revenue Bonds

The City is currently involved in a program that had issued Industrial Revenue Bonds. Industrial Revenue Bonds provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The loans and bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the loans and bonds, ownership of the acquired facilities transfers to the private-sector entity served by the loan issuance.

As of December 31, 2018, there was one Industrial Revenue Bond issuance which had a total principal balance of \$2,075,000.

#### NOTE 11 SPECIAL ITEM

In 2018, the City contributed a cost-share amount of \$479,000 to the Northeast Regional Water District for the Devils Lake Water Supply Project. The project renovated the Cando Water Treatment Plant and installed a pipeline to provide water services to the City. This amount is reported as a Special Item in the Enterprise Fund Statement of Revenues, Expenses, and Changes in Fund Net Position and the Government-wide Statement of Activities.

# Budgetary Comparison Schedule - General Fund For the Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	iance with al Budget
<b>REVENUES</b> Property Taxes Licenses, Permits and Fees Intergovernmental	\$ 181,955 8,125 93,662	\$ 181,955 8,125 93,662	\$ 175,436 14,540 94,039	\$ (6,519) 6,415 377
Interest Miscellaneous	 1,500 27,100	1,500 27,100	2,304 15,583	804 (11,517)
Total Revenues	\$ 312,342	\$ 312,342	\$ 301,902	\$ (10,440)
<b>EXPENDITURES</b> General Government Public Safety Public Works	\$ 147,038 143,895 6,734	\$ 147,038 143,895 6,734	\$ 148,074 143,265 6,643	\$ (1,036) 630 91
Total Expenditures	\$ 297,667	\$ 297,667	\$ 297,982	\$ (315)
Excess (Deficiency) of Revenues Over Expenditures	\$ 14,675	\$ 14,675	\$ 3,920	\$ (10,755)
OTHER FINANCING SOURCES Transfers Out	\$ (6,175)	\$ (6,175)	\$ (3,000)	\$ 3,175
Total Other Financing Sources and Uses	\$ (6,175)	\$ (6,175)	\$ (3,000)	\$ 3,175
Net Change in Fund Balances	\$ 8,500	\$ 8,500	\$ 920	\$ (7,580)
Fund Balances - January 1	\$ 372,857	\$ 372,857	\$ 372,857	\$ -
Fund Balances - December 31	\$ 381,357	\$ 381,357	\$ 373,777	\$ (7,580)

#### Budgetary Comparison Schedule - Special Revenue Fund For the Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	 riance with nal Budget
REVENUES				<i></i>
Property Taxes	\$ 35,882	\$ 35,882	\$ 34,315	\$ (1,567)
Special Assessment Taxes	-	-	1,635	1,635
Sales Taxes	166,000	166,000	192,321	26,321
Charges for Services	15,900	15,900	15,590	(310)
Intergovernmental Miscellaneous	94,894	94,894	98,457	3,563
Miscellaneous	 4,700	 4,700	 6,168	 1,468
Total Revenues	\$ 317,376	\$ 317,376	\$ 348,486	\$ 31,110
EXPENDITURES				
General Government	\$ 111,975	\$ 288,834	\$ 177,938	\$ 110,896
Public Safety	14,677	15,777	11,614	4,163
Public Works	 107,000	126,000	125,269	731
Total Expenditures	\$ 233,652	\$ 430,611	\$ 314,821	\$ 115,790
Excess (Deficiency) of Revenues				
Over Expenditures	\$ 83,724	\$ (113,235)	\$ 33,665	\$ 146,900
OTHER FINANCING SOURCES (USES)				
Transfers In	\$ 6,175	\$ 6,175	\$ 3,000	\$ (3,175)
Transfers Out	 (64,750)	(64,750)	(175,400)	(110,650)
Total Other Financing Sources and Uses	\$ (58,575)	\$ (58,575)	\$ (172,400)	\$ (113,825)
Net Change in Fund Balances	\$ 25,149	\$ (171,810)	\$ (138,735)	\$ 33,075
Fund Balances - January 1	\$ 876,357	\$ 876,357	\$ 876,357	\$ 
Fund Balances - December 31	\$ 901,506	\$ 704,547	\$ 737,622	\$ 33,075

# Budgetary Comparison Schedule - General Fund For the Year Ended December 31, 2017

		Original Budget	Final Budget		Actual	 iance with al Budget_
REVENUES						
Property Taxes	\$	180,500	\$ 180,500	\$	179,019	\$ (1,481)
Licenses, Permits and Fees		8,125	8,125		11,232	3,107
Intergovernmental		109,529	109,529		94,439	(15,090)
Interest		1,500	1,500		1,810	310
Miscellaneous		11,000	11,000		32,907	21,907
Total Revenues	\$	310,654	\$ 310,654	\$	319,407	\$ 8,753
EXPENDITURES						
General Government	\$	158,140	\$ 162,240	\$	147,362	\$ 14,878
Public Safety	,	141,071	141,071	,	140,591	480
Public Works		5,884	5,884		6,962	(1,078)
Total Expenditures	\$	305,095	\$ 309,195	\$	294,915	\$ 14,280
Excess of Revenues Over Expenditures	\$	5,559	\$ 1,459	\$	24,492	\$ 23,033
OTHER FINANCING SOURCES						
Transfers Out	\$	(5,900)	\$ (5,900)	\$	(5,900)	\$ -
Net Change in Fund Balances	\$	(341)	\$ (4,441)	\$	18,592	\$ 23,033
Fund Balances - January 1	\$	354,265	\$ 354,265	\$	354,265	\$ 
Fund Balances - December 31	\$	353,924	\$ 349,824	\$	372,857	\$ 23,033

#### Budgetary Comparison Schedule - Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES	•		•		•	~~	•	
Property Taxes	\$	30,400	\$	30,400	\$	30,455	\$	55
Special Assessment Taxes		-		-		2,223		2,223
Sales Taxes		160,000		160,000		182,264		22,264
Charges for Services		1,500		1,500		5,830		4,330
Intergovernmental		96,300		96,300		96,384		84
Miscellaneous		6,100		6,100		11,498		5,398
Total Revenues	\$	294,300	\$	294,300	\$	328,654	\$	34,354
EXPENDITURES								
General Government	\$	75,836	\$	116,636	\$	118,691	\$	(2,055)
Public Safety	Ψ	13,677	Ψ	18,277	Ψ	17,900	Ψ	(2,033)
Public Works		96,000		96,000		76,720		19,280
		90,000		90,000		10,120		19,200
Total Expenditures	\$	185,513	\$	230,913	\$	213,311	\$	17,602
Excess of Revenues Over Expenditures	\$	108,787	\$	63,387	\$	115,343	\$	51,956
OTHER FINANCING SOURCES (USES)								
Transfers In	\$	5,900	\$	5,900	\$	5,900	¢	
Transfers Out	Ψ	86,750	ψ	3,900 86,750	φ	5,900	φ	- (86,750)
		00,700		00,750		-		(80,750)
Total Other Financing Sources and Uses	\$	92,650	\$	92,650	\$	5,900	\$	(86,750)
Net Change in Fund Balances	\$	201,437	\$	156,037	\$	121,243	\$	(34,794)
Fund Balances - January 1	\$	785,209	\$	785,209	\$	785,209	\$	-
·								
Prior Period Adjustment	\$	-	\$	-	\$	(30,095)	\$	(86,750)
Fund Balances - January 1, as Restated	\$	785,209	\$	785,209	\$	755,114	\$	(86,750)
Fund Balances - December 31	\$	986,646	\$	941,246	\$	876,357	\$	(121,544)

# NOTE 1 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

The governing board adopts an annual budget on a basis consistent with the modified cash basis of accounting, and state law as outlined in various sections of North Dakota Century Code (NDCC) Chapter 40-40 for the general fund, each special revenue fund and each debt service fund of the municipality. The City is required to present the adopted and final amended revenues and expenditures for each of these funds.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

- The governing body of each municipality, annually or before September tenth, shall make an itemized statement known as the preliminary budget statement showing the amounts of money which, in the opinion of the governing body, will be required for the proper maintenance, expansion, or improvement of the municipality during the year (NDCC 40-40-04).
- The preliminary budget must include a detailed breakdown of the estimated revenues and appropriations requested for the ensuing year for the general fund, each special revenue fund, and each debt service fund of the municipality. The revenue and expenditure items for the preceding year and estimates of the revenue and expenditures for the current year must be included for each fund to assist in determining the estimated revenues and appropriation requested for the ensuing year. The budget must also include any transfers in or out and the beginning and ending fund balance for each of the funds. The budget must be prepared on the same basis of accounting used by the municipality for its annual financial reports (NDCC 40-40-05).
- After the governing body has prepared the preliminary budget statement, the auditor of the municipality shall give notice that: the preliminary budget is on file in the office of the auditor and may be examined by anyone upon request; the governing body shall meet no later than October 7th at the time and place specified in the notice for the purpose of adopting the final budget and making the annual tax levy; and, the governing shall hold a public session at the time and place designated in the notice of the hearing at which any taxpayer may appear and discuss with the body any item of proposed expenditure or may object to any item or amount (NDCC 40-40-06).
- After the budget hearing, the final budget must be prepared on or before October 7th in accordance with provisions outlined in detail in NDCC 40-40-08.
- After completing the final budget on or before October 7th, the governing body shall proceed to make the annual tax levy in an amount sufficient to meet the expenses for the ensuing year as determined at the budget meeting (NDCC 40-40-09).
- Immediately after completion of the final budget and adoption of the annual tax levy by the governing body of a municipality in accordance with provisions, and in no case later than October 10th, the auditor of the municipality shall send to the county auditor a certified copy of the final budget (NDCC 40-40-10).
- No municipal expenditure may be made nor liability incurred, and no bill may be paid for any purposes in excess of the appropriation made therefor in the final budget. Expenditures made liabilities incurred, or warrants issued in excess of the appropriations are a joint and several liability of the members of the governing body (NDCC 40-40-15).
- At the end of the fiscal year, the balance to credit of each annual appropriation becomes a part of the general unappropriated balance in the municipal treasury, but no special appropriation lapses until the work for which it was made has been completed, the bills paid, and the accounts closed. The governing body of a city may elect, at the end of the fiscal year, to carry over the unencumbered cash balance in the general fund or other budgeted funds and designate the balances for subsequent years (NDCC 40-40-21).

# NOTE 2 LEGAL COMPLIANCE - BUDGETS

The board of City commissioners amended the 2018 and 2017 City expenditures budget for various funds as follows:

2018	Original Budget		Amendment		Amended Budget	
Special Revenue Fund	\$	233,652	\$	196,959	\$	430,611

2017	Original Budget		Amendment		Amended Budget	
General Fund	\$	305,095	\$	4,100	\$	309,195
Special Revenue Fund		185,513		45,400		230,913

STATE AUDITOR Joshua C. Gallion



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#### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON** COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of City Commissioners Citv of Cando Cando, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cando as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the City of Cando's basic financial statements, and have issued our report thereon dated February 25, 2020.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Cando's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Cando's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Cando's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of audit findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of audit findings as items 2018-001, 2018-002, and 2018-003 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of audit findings as item 2018-004 to be a significant deficiency.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Cando's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## City of Cando's Response to Findings

City of Cando's response to the findings identified in our audit is described in the accompanying *schedule of audit findings*. The City of Cando's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota February 25, 2020

# **Financial Statements**

Type of Report Issued? Governmental Activities Business-Type Activities Major Funds Aggregate Remaining Fund Information	Unmodified Unmodified Unmodified Unmodified			
Internal control over financial reporting				
Material weaknesses identified?	X Yes None Noted			
Significant deficiencies identified not considered to be material weaknesses?	X Yes None Noted			
Noncompliance material to financial statements noted?	Yes <u>X</u> None Noted			

## 2018-001 FINANCIAL STATEMENT PREPARATION – MATERIAL WEAKNESS

#### Condition

The City of Cando does not prepare the financial statements, including the accompanying note disclosures, in conformity with the modified cash basis of accounting. Thus, management has elected to have the financial statements and note disclosures be prepared by the auditors.

#### Criteria

Management of the City of Cando is responsible for the preparation of the City of Cando's annual financial statements to ensure that financial statements and accompanying note disclosures are reliable, accurate, free of material misstatement, and in accordance with the modified cash basis of accounting.

#### Cause

Management is not fully knowledgeable of the process of preparing financial statements in compliance with the modified cash basis of accounting.

#### Effect

There is an increased risk of material misstatement to the City of Cando's financial statements.

#### Repeat Finding

No.

#### Recommendation

We recommend management continue to obtain sufficient knowledge to prepare the financial statements and accompanying note disclosures in accordance with the modified cash basis of accounting.

#### City of Cando's Response

Agree. The City of Cando is aware that there is a risk having the State Auditor's Office prepare our financial statements and note disclosures. We may attempt to prepare the financial statements and note disclosures in the future.

# 2018-002 CAPITAL ASSET MAINTENANCE – MATERIAL WEAKNESS

## Condition

A skid steer purchased in 2016, with a net value of \$49,117 at January 1, 2017, was missing from the capital asset schedule.

## Criteria

The modified cash basis of accounting requires financial statements, which includes capital assets, to be presented free from material misstatements.

## Cause

The City of Cando does not currently perform a periodic capital asset reconciliation to ensure its listing is accurate and free from material misstatement.

## Effect

A prior period adjustment was required to the financial statements.

## **Repeat Finding**

No.

## Recommendation

We recommend the City of Cando perform a periodic capital asset reconciliation to ensure its listing is accurate and free from material misstatement.

#### City of Cando's Response

Agree. The City will perform an annual capital asset reconciliation.

# 2018-003 LACK OF SEGREGATION OF DUTIES – MATERIAL WEAKNESS

## Condition

The City of Cando has limited staff responsible for the primary accounting functions. A lack of segregation of duties exists as one employee is responsible to collect monies, deposit monies, issue checks, send checks to vendors, record receipts and disbursements in the check register, maintain the general ledger, and perform bank reconciliations.

## Criteria

Proper internal control surrounding the custody of assets, the recording of transactions, reconciling bank accounts and preparation of financial statements dictates there should be sufficient accounting personnel, so duties of employees are properly segregated. The segregation of duties would provide better control over the assets of the City of Cando.

## Cause

Management has chosen to allocate its economic resources to other functions of the City of Cando.

## Effect

The lack of segregation of duties increases the risk of material misstatement to the City of Cando's financial condition, whether due to error or fraud.

# **Repeat Finding**

Yes.

# Recommendation

To mitigate the risk associated with this lack of segregation of duties, we will recommend the following:

- Financial statements and credit memos should be reviewed by a responsible official.
- Where possible, segregate the functions of approval, posting, custody of assets, and reconciliation as they relate to any amounts which impact the financial statements.
- Include the board in reviewing bank reconciliations, credit memos, manual adjustments, etc.

# City of Cando's Response

We agree that a lack of segregation of duties exists and if the board does hire more administration that duties will be further segregated to the extent possible. We understand that this will be a repeated recommendation due to the limited number of staff employed by the City of Cando.

# 2018-004 FRAUD RISK ASSESSMENT – SIGNIFICANT DEFICIENCY

## Condition

The City of Cando does not currently prepare a fraud risk assessment of the entire entity.

## Criteria

Fraud risk governance is a key component of entity-wide governance and the internal control environment according to the COSO framework principles. This entity-wide governance addresses the manner in which the board of directors and management meet their respective obligations to achieve the entities goals in reporting, reliance, and accountability.

## Cause

The City of Cando may not have considered preparing a fraud risk assessment.

# Effect

If the City of Cando does not prepare an adequate fraud risk assessment, there is an increased risk of fraudulent financial reporting, asset misappropriation, and corruption.

## Repeat Finding

No.

## Recommendation

We recommend the City of Cando prepare a fraud risk assessment in order to identify areas of concern within the entity to appropriately mitigate the risk of fraudulent financial reporting, misappropriation of assets, and corruption.

# City of Cando's Response

Agree. We will perform a fraud risk assessment.

**STATE AUDITOR** Joshua C. Gallion



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#### **GOVERNANCE COMMUNICATION**

Board of City Commissioners City of Cando Cando, North Dakota

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cando, North Dakota, for the years ended December 31, 2018 and 2017 which collectively comprise the City of Cando's basic financial statements, and have issued our report thereon dated February 25, 2020. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility Under Auditing Standards Generally Accepted in The United States of America, Government Auditing Standards and by the Uniform Guidance

As stated in our engagement letter dated November 15, 2019, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the basic financial statements are free of material misstatement. Because of the concept of reasonable assurance and because we did not perform a detailed examination of all transactions, there is a risk that material errors, or fraud may exist and not be detected by us.

In planning and performing our audit, we considered the City of Cando's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide an opinion on internal control over financial reporting.

As part of obtaining reasonable assurance about whether the City of Cando's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit.

#### Significant Accounting Policies/Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of Cando are described in Note 1 to the financial statements. Application of existing policies was not changed during the years ended December 31, 2018 and 2017. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements presented by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of

the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements is useful lives of capital assets.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and report them to the appropriate level of management. None of the misstatements detected as a result of audit procedures were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, or reporting matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated February 25, 2020.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Board of City Commissioners and management of the City of Cando, and is not intended to be, and should not be, used for any other purpose. We would be happy to meet with you and any member of your staff to discuss any of the items in this letter in more detail if you so desire.

Thank you and the employees of the City of Cando for the courteous and friendly assistance we received during the course of our audit. It is a pleasure for us to be able to serve the City of Cando.

/S/

Joshua C. Gallion State Auditor

Bismarck, North Dakota February 25, 2020



NORTH DAKOTA STATE AUDITOR JOSHUA C. GALLION

NORTH DAKOTA STATE AUDITOR'S OFFICE

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